

Message Text

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INR-07 L-03 NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15

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TAGS: UNIDO, PFOR, AORG, OCON

SUBJECT: GROUP B STUDY PAPER ON UNIDO CONSTITUTION

REF: A) VIENNA 0429, B) VIENNA 0584, C) STATE 126881

31 MAY '75, D) STATE 3348, E) STATE 241279 9 OCT. '75,

F) VIENNA 0640

VIENNA FOR UNIDO MISSION

1. THE FOLLOWING DEPT CONCERNS ARE BEHIND THE LAST
SENTENCE PARA 2, REFTEL D, VIZ., "THE U.S. IN LATER

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DETAILED NEGOTIATIONS MUST INSIST ON A SET OF PROCEDURES

FOR WEIGHTED VOTING WHICH CAN NOT BE MODIFIED WITHOUT
USG AFFIRMATIVE CONCURRENCE." DEPT. RESPONSE TO OTHER
PORTIONS OF REFTEL F BEING SENT SEPTEL.

2. THE TIMES HAVE CHANGED SINCE ANY OTHER SPECIALIZED
AGENCY, INCLUDING WHO, HAS EMBARKED ON COUNTRY-SPECIFIC
TECHNICAL ASSISTANCE. THE RISING EXPECTATIONS OF LESS
DEVELOPED COUNTRIES HAVE SOLIDIFIED INTO DEMANDS
EXPRESSED THROUGH BLOC VOTING. DEMANDS FOR INDUSTRIAL
DEVELOPMENT HAVE BEEN LEVIED AGAINST MORE INDUSTRIALIZED
COUNTRIES IN SUCH FORM AS LIMA DECLARATION ARTICLE 28 AND
LIMA PLAN OF ACTION ARTICLE 72. THE USG HAS RESPONDED

IN PART BY ASSERTING THAT THE SOLUTION TO THE NEW
SITUATION WILL BE FOUND THROUGH INCREASED INTERDEPENDENT
COOPERATION RATHER THAN INCREASED CONCESSIONAL ASSISTANCE.
THE SECTION OF THE SECRETARY'S ADDRESS TO THE SEVENTH
SPECIAL SESSION ON "ACCELERATING ECONOMIC GROWTH" DEFINES
THIS SOLUTION WHICH IS ACCEPTABLE TO THE US EXECUTIVE,
LEGISLATURE, AND PUBLIC IN SOME DETAIL, INTER ALIA,
"DEVELOPING COUNTRIES THEMSELVES WILL HAVE TO PROVIDE
MOST OF THE EFFORT.... BILATERAL CONCESSIONAL ASSISTANCE
FROM THE INDUSTRIALIZED COUNTRIES HAS BEEN ONE
IMPORTANT SOURCE.... THE OIL EXPORTERS HAVE ONLY BEGUN
TO MEET THEIR RESPONSIBILITY.... IT FOLLOWS UNESCAPABLY
THAT THE REMAINING NEEDS FOR CAPITAL AND TECHNOLOGY CAN
ONLY BE MET, DIRECTLY OR INDIRECTLY, FROM THE VAST POOL
OF PRIVATE SOURCES." (A UNIDO SPECIALIZED AGENCY IN
THE ROLE OF TECHNOLOGY AND KNOWHOW BROKER COULD BE ONE
INTERPRETATION OF "INDIRECTLY").

3. THE NEGOTIATION OF THE UNIDCO CONSTITUTION OFFERS A
ONE-TIME OPPORTUNITY TO ASSERT THE POLICY OF "COOPERATIVE
INTERDEPENDENCE" WHICH WILL NOT COME AGAIN AFTER THE
CONSTITUTION COMES INTO FORCE. THE DEPT IS CONCERNED
THAT VOTING PROCEDURES ON PROGRAM AND BUDGET COULD
SOMEWHERE DOWN THE ROAD RESULT IN ASSESSMENTS FOR
COMPULSORY CONCESSIONAL ASSISTANCE WHICH WERE DIVERGENT
FROM U.S. POLICY. THIS WOULD PUT THE U.S. IN THE
POSITION OF BEING FORCED TO WITHDRAW FROM THE SPECIALIZED
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AGENCY UNDER THE TERMS OF ARTICLE 5. TO AVOID THIS
UNDESIRABLE CONTINGENCY WE MUST DESIGN NOW--AS ONE
CONDITION FOR CONSIDERING MEMBERSHIP--VOTING PROCEDURES
ON PROGRAM AND BUDGET WHICH ADEQUATELY PROTECT OUR
POLICY OF NOT BEING ASSESSED FOR COUNTRY-SPECIFIC
TECHNICAL ASSISTANCE.

4. ONE FURTHER CONSTITUTIONAL PROVISION IS NEEDED LEST

THE ACCEPTABLE PROCEDURES WRITTEN INTO THE CONSTITUTION
UNDER THE LEVERAGE OF U.S. WITHHOLDING MEMBERSHIP BE
AMENDED AWAY AGAINST OUR WILL BY FACILE MAJORITIES ONCE
THE CONSTITUTION HAS COME INTO FORCE.

5. THEREFORE, THE U.S. IS NOT SATISFIED WITH THE GROUP B
FORMULATION OF ARTICLE 20. ARTICLE 20 SHOULD CONTAIN
A MORE RESTRICTIVE MAJORITY REQUIREMENT (SUCH AS 3/4)
THAT WOULD MEAN A DE FACTO UNANIMITY REQUIREMENT FOR
UNITED STATES IN ORDER TO CHANGE THE CONSTITUTIONAL
PROVISIONS EMBODIED IN GROUP B ARTICLES 10 BIS AND 12.
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